## PENN STATION TRANSFORMATION

New York Penn Station Working Advisory Group (SWAG)

Tuesday, October 8, 2024

#### **Safety and Security Moment**



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#### Agenda

#### **Meeting Goals**

#### State of Regional Rail Service The Need for Increased Trans-Hudson Capacity

#### **Doubling Trans-Hudson Train Capacity at Penn Station** Study Objectives & Findings

#### **Next Steps**

**Small Group & Plenary Discussion** 





### **Meeting Goals**

- Present context for and findings of recently released engineering feasibility study: "Doubling Trans-Hudson Train Capacity at Penn Station"
- Explain how study relates to Penn Station projects
- Answer questions about the study
- Gather feedback on planned next steps





## STATE OF REGIONAL RAIL SERVICE

The Need for Increased Trans-Hudson Capacity

THE PLAT

### Planning Context on the Northeast Corridor (NEC)



The long-term vision and near-term capital investment plan for the NEC calls for **a capacity expansion of New York Penn Station** to accommodate a **doubling or more of peak-hour trans-Hudson passenger train service** 

#### Policy Goal of Enabling Weekday Peak One-Seat Ride





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### 48 Trans-Hudson Trains per Hour for Meaningful Connectivity

**Draft Service Plan** 

Operator	Line / Service	Existing TPH	Post-Gateway TPH	Absolute Change
	Acela	1	2	+1
	Northeast Regional	2	2	No Change
Amtrak	Keystone	1	1	No Change
	State-Supported Routes	0	1	+1
	Long Distance Routes	0	0	No Change
	Northeast Corridor (NEC)	9	12	+3
	North Jersey Coast Line (NJCL)	4	6	+2
	Morris & Essex Line (M&E)	4	6	+2
	Gladstone Line (GLD)	1	1	No Change
	Montclair-Boonton Line (MoBo)	2	4	+2
NJTRANSII	Raritan Valley Line (RVL)	0	4	+4
	Main Line (ML)	0	3	+3
	Bergen County Line (BCL)	0	2	+2
	Port Jervis Line (PJL) (MTA-supported)	0	2	+2
	Pascack Valley Line (PVL) (MTA-supported)	0	2	+2
TOTAL Trans-Hudson: Weekday Peak Direction		24	48	+24

Amtrak's Empire Service is not shown in the table, since it is not a trans-Hudson service Peak direction = NYP Inbound during Weekday AM; NYP Outbound during Weekday PM

### **Penn Capacity Expansion Goals**

#### Increase rail capacity

to accommodate future demand, meet policy goals, and increase reliability

#### Create a unified customer experience

within a fully integrated Penn Station complex

#### **Develop a stronger connection** between Penn Station and the surrounding neighborhood

#### **Minimize impacts**

on the human and natural environment

#### Support local and regional policy priorities

across communities served by Penn Station

#### Optimize project delivery

by minimizing construction impacts to customers, construction duration, and project costs



### PENNSTATION NTRANSIT

## DOUBLING TRANS-HUDSON TRAIN CAPACITY AT PENN STATION

**Study Objectives and Findings** 

#### **Doubling Trans-Hudson Train Capacity at Penn Station: Overview**

Feasibility Study co-sponsored by Amtrak, MTA, and NJ TRANSIT

Completed by WSP/FXC consultant team

An initial step of the Penn Station Capacity Expansion Project Study commissioned to answer the question:

Is it possible to achieve the capacity goals of the Penn Station Capacity Expansion Project **using infrastructure within the property lines of the existing station**?

Conclusion: It is not possible; it will be necessary to expand the station footprint

### PENN STATION

#### Doubling Trans-Hudson Train Capacity at Penn Station

An Engineering Feasibility Study of Alternatives Within the Existing Station Footprint

https://pennstationcomplex.info/

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### Feasibility Study: Evaluation Methodology



- Two-step screening process: technical feasibility (pass/fail) → economic feasibility
- Only advance to second step if pass in <u>all</u> five criteria in first step

### **Overview of Alternatives Evaluated in the Feasibility Study**

#### **Alternative 1: Under Penn Station**

Add new platform level and tracks below the existing track level of Penn Station, either by underpinning or mined tunnel

#### **Alternative 2: Through-Running**

Convert Penn Station to all throughrunning service



#### **Summary of Alternatives | Four Design Concepts**

Alternative 1: Under Penn Station

Legend Existing below-grade infrastructure Hudson Tunnel Project below-grade infrastructure (30% Design) HTP HYCC-3 infrastructure (100% Design)



**Design Concept 1: Underpinning** 

**Design Concept 2: Mined** 

#### **Alternative 2: Through-Running**



Design Concept 1: Full Reconstruction

- Legend
- Reconfigured Track Alignment
  Existing Track Alignment
- Reconfigured Station Platforms

#### **Design Concept 2: Limited Reconfiguration**



#### **Key Terms and Concepts**



UNDERPINNING

**MINED TUNNEL** 



#### **Key Terms and Concepts**



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### **Survey of International Best Practices**



- Regional metro systems comprise a targeted portion of the regional rail networks centers of population, employment, business or major attractions like airports that support frequent, fast service
- Regional metro systems typically do not operate within original train sheds but via purpose-built station expansions (shoulder stations) adjacent to existing major stations, and separate, simpler interlockings that facilitate frequent transit-style service
- Systems take decades to implement, usually in stages

### PENN STATION NTRANSIT

Choose your

## FEASIBILITY STUDY BRIEFING

Analysis and Implications

### Alternative 1: Under Penn | Design Concept 1: Underpinning



Adds 10 single-level tracks within the existing station footprint, directly below the lower level of the station Requires underpinning of existing Penn Station columns between Eighth and Seventh Avenues Requires permanent removal of at least 2 existing platform tracks to accommodate vertical circulation between the lower concourse and main concourse

### **Evaluation of Under Penn – Underpinning**

Track Geometry: meets feasibility-level requirements

**Constructability:** need to underpin more than 1,000 columns

**Fire-Life Safety:** unable to comply with requirements (without additional permanent real estate acquisitions beyond the station footprint)

**Operational Performance:** insufficient trans-Hudson capacity (+14 incremental trains per hour compared to +24 needed)

Future Regional Rail: does not preclude implementation of cross-regional rail

Track	Constructability	Fire-Life	Operational	Future	
Geometry		Safety	Performance	Regional Rail	
Pass	Fail	Fail	Fail	Pass	



### Alternative 1: Under Penn | Design Concept 2: Mined Cavern



Adds 10 single-level platform tracks (same as Underpinning design concept) in multiple mined caverns side-by-side within the existing Penn Station footprint, directly below the existing lower level of the station

Vertically separated from the existing station; would not require any underpinning

Requires vertical circulation between the lower concourse and main concourse to go transversely via the surrounding properties

#### **Evaluation of Under Penn | Mined Cavern**

Track Geometry: meets feasibility-level requirements

**Constructability:** infeasible to construct without permanently acquiring additional real estate beyond existing station footprint

**Fire-Life Safety:** unable to comply with requirements (without additional permanent real estate acquisitions beyond the station footprint)

**Operational Performance:** insufficient trans-Hudson capacity (+20 incremental trains per hour compared to +24 needed)

Future Regional Rail: does not preclude implementation of cross-regional rail

Track	Constructability	Fire-Life	Operational	Future
Geometry		Safety	Performance	Regional Rail
Pass	Fail	Fail	Fail	Pass

#### Alternative 2: Through-Running | Design Concept 1: Full Reconstruction

#### Maximizing within footprint: 17 platform tracks + widened platforms



Fully reconstruct tracks and platforms of existing station to optimize for 100% through-running operations Approximately 1,045 columns removed, relocated, or strengthened



#### **Through-Running – Full Reconstruction**



#### Requires removing, relocating, or strengthening approximately 1,045 columns

Structure Affected	No. of Columns to be Relocated
Eighth Avenue and Subway	81
Moynihan Train Hall	224
Farley Office Building	57

Structure Affected	No. of Columns to be Relocated
Madison Square Garden	159
Penn 2	135
Penn Station	389

### **Evaluation of Through-Running – Full Reconstruction**

Track Geometry: meets feasibility-level requirements

**Constructability:** complex structural work disruptive to station operations (estimated 30% reduction in peak period service for approximately 12 years during construction)

Fire-Life Safety: meets feasibility-level requirements

Track	Constructability Fire-		Operational	Future
Geometry	y Safet		Performance	Regional Rail
Pass	Fail	Pass		



### **Requirements for Enabling Potential Regional Metro**



(for illustrative purposes only, not based on demonstrated market demand)

### **Cross-Regional Rail Includes Three Types of Rail Service**

- Intercity
- Regional Metro runs through between west side and east side branch lines
- Suburban (commuter) service turns back within the urban core area





#### Impacts of Through-Running Concepts Beyond Penn Station

#### Concepts shift property and environmental impacts from Midtown to elsewhere in region at significant cost

- One new yard in Southeast Bronx (in addition to one proposed in Meadowlands) to replace loss of West Side Yard
- Two new multi-track stations for direction reversal (turnback) of commuter/suburban trains outside Manhattan CBD



Meadowlands in NJ

#### Southeast Bronx in NY



#### **Dwell Time & Platform Re-Occupancy Time**

Platform Re-Occupancy Time by Service Type at New York Penn Station (Assuming 100% Through-Running and Major Investment to Provide 30 Ft. Wide Platforms)



#### **Suburban Reverse-Peak Service Constraint**

#### **100% THROUGH-RUNNING** Intercity **Regional Metro** Yard Suburban Peak Service Suburban Reverse-Peak Hudson River East River Penn Station Tunnels Tunnels 8 Suburban Reverse-Peak Suburban Peak Service Yard 40 **Regional Metro** Intercity 48 TPH Northern NJ Queens/Bronx **Requires 17 Tracks** Reauired Turnback Point Turnback Point **HYBRID OPERATIONS** Intercity **Regional Metro** West Side Yard Suburban Peak Service East River Suburban Reverse-Peak Station Tunnels Hudson River Penn Tunnels Suburban Reverse-Peak Suburban Peak Service Sunnyside Yard 48 **Regional Metro** Intercity

**Requires 27-31 Tracks** 

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### **Evaluation of Through-Running – Full Reconstruction**

Track Geometry: meets feasibility-level requirements

**Constructability:** complex structural work disruptive to station operations (estimated 30% reduction in peak period service for approximately 12 years during construction)

Fire-Life Safety: meets feasibility-level requirements

**Operational Performance:** can achieve +24 incremental trans-Hudson trains per hour but unable to maintain existing levels of reverse-peak commuter service

**Future Regional Rail:** unable to fully accommodate cross-regional rail vision (i.e., regional metro as well as suburban and intercity rail service)

Track	Constructability	Fire-Life	Operational	Future	
Geometry		Safety	Performance	Regional Rail	
Pass	Fail	Pass	Fail	Fail	



#### Alternative 2: Through-Running | Design Concept 2: Limited Reconfiguration

#### Proposal based on ReThinkNYC plan: 12 platform tracks + widened platforms



Construct a deck over every other track in station so that the existing platforms can be widened to support simultaneous boarding and alighting

Shorten dwell times and increase train throughput on the remaining 12 platform tracks (compared to 17 platform tracks in Full Reconstruction design concept)

### **Evaluation of Through-Running – Limited Reconfiguration**

Track Geometry: meets feasibility-level requirements

Constructability: meets feasibility-level requirements

Fire-Life Safety: meets feasibility-level requirements

**Operational Performance:** insufficient trans-Hudson capacity (+16 incremental trains per hour compared to +24 needed) as well as unable to maintain existing levels of reverse-peak commuter service

**Future Regional Rail:** unable to fully accommodate cross-regional rail vision (i.e., regional metro as well as suburban and intercity rail service)

Track	Constructability	Fire-Life	Operational	Future
Geometry		Safety	Performance	Regional Rail
Pass	Pass	Pass	Fail	Fail

### **Summary of Operational Performance Evaluation**

		Incremental Trans- Hudson Capacity* (tph)	Maintains Existing Level of Bi-Directional Commuter Service?	Capacity- Constraining Elements
Alternative 1: Under Penn Station	Design Concept 1: <mark>Underpinning — Single Level</mark>	+14	Yes	Interlocking and vertical circulation to lower platforms
	Design Concept 2: Mined — Single Level	+20	Yes	Interlocking
Alternative 2: Through-Running	Design Concept 1: Full Reconstruction	+24	Νο	Tunnels and Station
	Design Concept 2: Limited Track and Platform Reconfiguration	+16	Νο	Station

\* Compared with capacity of existing North River Tunnel of 24 tph in the peak direction of travel (eastbound in AM peak and westbound in PM peak).

### **Summary of Overall Evaluation**

		Step 1 (Pass / Fail)			Step 2*			
		Track Geometry	Constructability	Fire-Life Safety	Operational Performance	Future Regional Rail Vision	Construction Cost	Construction Schedule
Alternative 1: Under Penn Station	<u>Design Concept 1:</u> Underpinning — Single Level	Pass	Fail	Fail	Fail	Pass		
	Design Concept 2: Mined — Single Level	Pass	Fail	Fail	Fail	Pass	•	•
Alternative 2: Through-Running	Design Concept 1: Full Reconstruction	Pass	Fail	Pass	Fail	Fail		
	Design Concept 2: Limited Track and Platform Reconfiguration	Pass	Pass	Pass	Fail	Fail		

\* None of the design concepts evaluated in this report passed the Step 1 technical feasibility screening.

### PENN STATION NTRANSIT ZAMTRAK DLong Island Rail Road

## NEXT STEPS

Choose your bundle on us

### **Penn Reconstruction + Penn Capacity Expansion**

Elevate Penn Station into a modern, world-class public transportation hub that provides safe and reliable rail service and supports economic development and connectivity throughout the region



Penn Reconstruction (PennR) Improve safety, functionality, and overall customer experience within existing New York Penn Station by increasing passenger circulation space and relieving crowding, improving egress and accessibility, and modernizing outdated and substandard equipment and conditions Penn Capacity Expansion (PennX) Increase rail capacity of New York Penn Station to accommodate a doubling or more of peak-hour trans-Hudson passenger train service in support of the Gateway Program and consistent with the long-term vision established by the NEC FUTURE Program, thereby improving rail reliability, connectivity, operational flexibility, and passenger movement, and encouraging economic growth



### **NEXT MEETING** Tuesday, October 29, 5:00-6:30pm – NYU Wagner

### **Small Group Discussion**

Was any part of the feasibility study analysis unclear?

Is there any additional information you wish the Railroad Partners had included in this briefing?

Do you have any feedback or suggestions regarding the Railroad Partners' planned next steps?





# DISCUSSION